Nebraska Information Technology Commission
Strategic Initiatives

Strategic Plan
Nebraska Statewide Telehealth Network

Objective

The Nebraska Statewide Telehealth Network will provide the opportunity for all hospitals and public health departments to connect, providing access to consultations with medical specialists, continuing medical education, transmission of digital clinical information, bioterrorism alerts and training for homeland security and other emergency management issues.

Benefits

The Nebraska Statewide Telehealth Network (NSTN) will implement the vision of a high-speed health video telecommunication information system capable of erasing distance as a barrier to access to high quality health care for all people in Nebraska. Research shows that telehealth telecommunications services will:

- Increase the ability to diagnose patients' illnesses;
- Improve the quality and administration of medical services;
- Strengthen rural physicians' ties to specialty care;
- Alleviate the isolation of rural providers;
- Enhance the ability to attract and retain primary care physicians, medical professionals and support staff;
- Facilitate the training of health professionals in rural communities; and
- Enable patients to stay close to home for their care.
- Improve access to consultations with mental health practitioners, radiologists, and other medical specialists.

In addition, the Nebraska Statewide Telehealth Network will enable the delivery of bioterrorism alerts and training to hospitals and public health departments across the state.

Current Status

- The Nebraska Hospital Association, in partnership with the Nebraska Public Service Commission, Nebraska Health and Human Services System, Nebraska Information

Technology Commission and Office of the Chief Information Officer, Nebraska Division of Communications, University of Nebraska, University of Nebraska Medical Center, Nebraska hospital telehealth hubs and hospitals, Central Nebraska Area Health Education Center, telecommunications providers, the Nebraska Information Network, and the Universal Services Administrative Company (Federal Universal Service Fund Administrator), is leading an effort to create a statewide telehealth network.

- In August 2004, connections between hub hospitals and their connecting rural hospitals were initiated; in addition other sites such as the Nebraska State Office Building were included. This initial test of the system is part of a systematic process for connecting all Nebraska hospitals, which are currently participating in Nebraska-based telehealth systems. Additionally, all hospitals that wish to participate will be incorporated into the system as they have the capability at their individual site.

- All rural hospitals have been offered the opportunity to purchase video conferencing equipment. This funding has been made available through various federal grant programs and through funding provided through the Nebraska Health and Human Services System. Additionally, options are being explored to fund endpoint video equipment in the public health departments. Currently, memorandums of understanding are being sought by the public health departments with their local hospitals to provide connectivity.

- The Public Service Commission is expected to approve plans for providing support for the Nebraska Statewide Telehealth Network through the Nebraska Universal Service Fund in September 2004. This funding will be part of a funding mechanism that includes the Universal Services Administrative Company, the Nebraska Public Service Commission and the individual hospitals.

- The Nebraska Office of Rural Health is planning a telehealth workshop on Sept. 10 in Kearney to help rural hospitals prepare to use the Nebraska Statewide Telehealth Network.

Future

- All Nebraska hospitals and health departments will be connected to the Nebraska Statewide Telehealth Network in 2005-2006.

- Additional telecommunications infrastructure will be deployed to enable the efficient operation of the Nebraska Statewide Telehealth Network. The plan submitted to the Nebraska Public Service Commission in July 2004 by the Nebraska Hospital Association includes the following components:

  - Connection routers at six hub sites;
  - Accord bridge added at one site;
  - Endpoint routers at 68 endpoint hospitals ;
  - Scheduling software;
  - Endpoint firewalls at 68 endpoint hospitals;

- Firewalls at 7 hub sites;
- Gatekeeper technology;
- Installation costs for T-1 lines and fiber for endpoint hospitals; and
- Connectivity of the statewide network

- The plan submitted to the Public Service Commission plan envisions a network backbone connectivity scheme for 2004-2005 consisting of the following:

  - Scottsbluff to Grand Island --- 4 T-1 lines
  - North Platte --- Dark Fiber Solutions - 100 mbps line
  - Kearney to Grand Island --- 6 T-1 lines
  - Grand Island to Lincoln --- 4 T-1 lines
  - Grand Island to Omaha --- 6 T-1 lines
  - Grand Island (St. Francis Medical Center) to Central Nebraska AHEC --- 6 T-1 lines
  - Dark Fiber Solutions connection in Grand Island --- 100 mbps line
  - Lincoln (St. Elizabeth Regional Medical Center) to Omaha (UNMC) --- 1 T-1 line*
  - Lincoln (BryanLGH Medical Center) to Omaha (UNMC) --- 1 T-1 line*
  - Norfolk to Omaha --- 6 T-1 lines

  *While this may initially be one T-1 line per location, an increase in subsequent years is likely.

- Rural hospitals that currently have multiple lines connecting them to two different hub hospitals will be able to access the services of any hub hospital in Nebraska through just one line in 2005-2006.

- Use of the network for consultations and continuing medical education will increase.

Recommended Actions

(NOTE: These recommendations are still subject to change, pending additional advice from those entities that are participating in this strategic initiative.)

A. Integrate Nebraska Statewide Telehealth Network with statewide synchronous video network and Network Nebraska. The value of a network increases as more connections are added. Connecting the Nebraska Statewide Telehealth Network with the proposed statewide synchronous video network creates more value than the sum of their values as independent networks. Integrating the Nebraska Statewide Telehealth Network with Network Nebraska may lead to more efficient use of state resources and potential cost savings or cost avoidance.

Actions include:
1. Identify options for integrating the Nebraska Telehealth Network with the statewide synchronous video network and Network Nebraska.
   a. Lead Entity: Technical Panel

     b. Timeframe: May 31, 2004
     c. Funding: No funding required for this task

B. Provide continued support for telehealth through the Nebraska Universal Service Fund.   On December 17, 2002, the Nebraska Public Service Commission approved the use of up to $900,000 a year from the Nebraska Universal Service Fund to support telehealth.   A detailed plan for support for the Nebraska Statewide Telehealth Network was submitted to the Commission by the Nebraska Hospital Association ion July 9, 2004.   The plan is expected to be approved in September. 2003-2004 support requested from the Nebraska Universal Service Funding is $145,570. The total projected cost for the period July 1, 2004 through June 30, 2005 is $813,766.23.

Actions include:
1. Report on any changes to legislation or regulations that would impact continued support of telehealth through the Nebraska Universal Service Fund to the Community Council and Nebraska Information Technology Commission at least annually.
     a. Lead Entity: Telehealth Subcommittee
     b. Timeframe: September 1, 2005
     d. Funding: No funding required for this task

C. Ensure continued support for telehealth from the federal Universal Service Fund by monitoring federal legislation impacting the Universal Service Fund.
The Rural Health Care Fund of the federal Universal Service Fund is a key funding component of the Nebraska Telehealth Network. Approximately $536,000 of federal support will be provided for 2003-2004.

Actions include:
1. Monitor legislation, regulations, or other threats to the continued support of telehealth through the Nebraska Universal Service Fund and update the Community Council and Nebraska Information Technology Commission at least annually.
     a. Lead Entity: Telehealth Subcommittee
     b. Timeframe: September 1, 2005
     c. Funding: No funding required for this task

D. Encourage continued cooperation of all entities involved in the development and management of the Nebraska Statewide Telehealth Network by facilitating meetings on specific issues as needed. Partners include hospitals across the state of Nebraska, the Nebraska Hospital Association, the Nebraska Health and Human Services System; the Nebraska Information Technology Commission/Office of the Chief Information Officer; the Nebraska Division of Communications; The University of Nebraska, the Nebraska Public Service Commission, and telecommunications providers.

Actions include:
1. Report on any issues or problems, and if necessary facilitate meetings to bring interested parties together to discuss and resolve the issue.
     a. Lead Entity: Telehealth Subcommittee

b. Timeframe: September 1, 2005
c. Funding: No funding required for this task

E. Provide assistance to hospitals and to the Nebraska Hospital Association to address issues pertaining to network administration and management.
Members of the Technical Panel and CAP, the entity responsible for the development and administration of Network Nebraska, have provided technical assistance to the Nebraska Statewide Telehealth Network. As both Network Nebraska and the Nebraska Statewide Telehealth Network develop and address administration and network management, the Technical Panel may be able to provide assistance to the Nebraska Statewide Telehealth Network. Opportunities to leverage resources should be explored.

Actions include:
1. Meet with the Technical Subcommittee of the Nebraska Statewide Telehealth Network to discuss issues related to network administration and management.
    a. Lead Entity: Technical Panel
    b. Timeframe: May 31, 2005
    c. Funding: No funding required for this task

F. Provide assistance in promoting the use of the network to doctors, administrators, and health care providers.   A workshop on telehealth targeting hospital technical staff and administrators was held in Grand Island on April 27, 2004. Another workshop is scheduled for September 10 in Kearney.   Sponsors of the workshops have included the Nebraska Office of Rural Health and Central Nebraska Area Health Education Center. Another workshop is planned on September 10, 2004 in Kearney as part of the Nebraska Rural Health Association's annual conference.   The event is sponsored by the Nebraska Rural Health Association and co-sponsored by the Nebraska Office of Rural Health and the University of Nebraska Medical Center. Many of the entities involved in health and medical education participate in the NITC's Telehealth Subcommittee. The NITC Telehealth subcommittee should serve as a vehicle for encouraging and coordinating educational and promotional programming to advance the use of telehealth.

Actions include:
1. Form a subcommittee to develop a plan for future educational programming.
    a. Lead Entity: Telehealth Subcommittee
    b. Timeframe: November 15, 2004
2. Organize at least one educational program on an issue related to the delivery and expansion of telehealth.
    a. Lead Entity: Telehealth Subcommittee
    b. Timeframe: September 1, 2005

Nebraska Information Technology Commission
Strategic Initiatives

Strategic Plan For
Network Nebraska

Objectives

The primary objective of this initiative is to develop a broadband, scalable telecommunications infrastructure that optimizes the quality of network services to every public entity in the State of Nebraska.

Benefits

Through aggregation of demand, adoption of common standards, and collaboration with network services and applications, participants can achieve many benefits, including:
- Lower network costs;
- Greater efficiency for participating entities;
- Interoperability of systems providing video courses and conferencing;
- Increased collaboration among all K-20 educational entities;
- New educational opportunities;
- Competitiveness with surrounding states; and
- Better use of public investments.

Current Status

The Division of Communications, the University of Nebraska, Nebraska Educational Telecommunications Commission, Department of Education, Public Service Commission, and the Nebraska Information Technology Commission have formed the Collaborative Aggregation Partnership (CAP) to guide and implement Network Nebraska. The Division of Communications and University of Nebraska have entered into a memorandum of agreement to formalize their participation in this joint effort.

Using existing resources and aggregating existing demand from state government and the University of Nebraska, CAP has developed a multipurpose core backbone extending from Norfolk, Omaha, Lincoln, Grand Island, Kearney, North Platte, and Alliance. A shared circuit also connects Scottsbluff to the backbone at Grand Island.

State and University circuits have been moved to the backbone to take advantage of the economies and efficiencies offered by aggregation. The K-20 community has started to

migrate to this service as contracts have allowed. Project 42 (consisting of ESUs 10, 11, 15 and 16) has purchased services from Network Nebraska to serve the schools in their areas.

A contract has been signed for Internet 1 service that will allow Network Nebraska to begin to offer lower rates to network participants. This could significantly increase participation in Network Nebraska. Internet 2 service is also available to educational participants through the University of Nebraska.

Future

The major components of this initiative include:
1. Development of a scalable, reliable, and secure telecommunications infrastructure that enables any type of eligible entity (i.e. local and state government, public and private K-12 and higher education, health care institutions) to purchase the amount of service that the entities need, when they need it, on an annual basis;
2. Establishment of a catalog of value-added applications that enables eligible entities to pick and choose services that are pertinent to them (e.g. Internet1, Internet2, and videoconferencing);
3. Investigate possible implementation of a network operations center that offers a helpdesk, network diagnostics, and engineering assistance in order to ensure acceptable qualities of service;
4. Investigate establishment of a billing or accounting center to accept service orders, extend service agreements, provide consolidated billing, and to maintain customer accounts.

Recommended Actions

(NOTE: These recommendations are still subject to change, pending additional advice from those entities that are participating in this strategic initiative.)

Goals for Network Nebraska for the remainder of FY 2005.

1) Develop and offer Internet I services to eligible network participants by January 10, 2005
   a. University of Nebraska signs contract with provider for Internet I services no later than August 31, 2004.
   b. Division of Communications purchases Internet I services from the University no later than September 15, 2004.
   c. Collaborative Aggregation Partnership (CAP) agrees on rates to be charged to eligible network participants for Internet I services no later than September 15, 2004.
   d. Working through the NITC and the various Councils, CAP will distribute information related to the new Internet I charges to eligible network participants during the months of October, November and December 2004.

e. Orders will be taken by CAP for new service and the circuits will be provisioned during the months of October, November and December, 2004.
f. Internet I service turned up the first working day of January, 2005 for initial orders.

2) Identify Tier II communities that offer opportunities for aggregation for services onto the network – ongoing.
   a. Both the University and the State will begin by providing a list to CAP of the communities where service is currently being provisioned that indicates the total amount of bandwidth currently being consumed no later than September 15, 2004.
   b. CAP will analyze the listings for opportunities to aggregate the existing service when coupled with other opportunities within the community no later than November 15, 2004.
   c. CAP will order service for the next Tier II community aggregation no later than January 15, 2005.
   d. New service will be provisioned by the provider and the move of existing service will be coordinated by CAP with the customer between January and March of 2005.
   e. Opportunities for the next Tier II community will be explored and started over again no later than May 15, 2005.

3) Create a Service Level Agreement for use by CAP and the eligible network participants no later than November 1, 2004.
   a. CAP will work with appropriate legal counsel to establish a Service Level Agreement that will detail the service that is being provided to the client. These meetings will take place thru August and September with a final draft document due September 30, 2004.
   b. CAP will review the document with agency and university leadership, as well as the Chair of the NITC with final approval no later than October 15, 2004.
   c. CAP will make the final adjustments to the document and the document will be ready for distribution to eligible network participants by November 1, 2004.

4) Create a Network Nebraska Level 1 Helpdesk no later than November 1, 2004.
   a. Members of CAP will estimate the numbers of calls that they are currently taking regarding information about Network Nebraska over the months of July and August 2004. That information will be collected by the CAP chair at the September 2004 meeting.
   b. A subcommittee of CAP consisting of the technical people will conduct a review of help desk software during the months of August and September. A recommendation will be brought to the CAP group at the October 2004 meeting.
   c. CAP has determined that the Level 1 Helpdesk will reside at NET. In order to transfer calls between the members of CAP, the NET telephone system will need an upgrade. This upgrade will be accomplished no later than October 31, 2004.

d. An 800 number will be installed for use by the Level 1 Helpdesk and eligible clients. The 800 number will be ordered by September 15, 2004 and turned up for service no later than November 1, 2004.

5) Create a Network Nebraska Website no later than December 15, 2004.
   a. CAP will identify url for website no later than August 15, 2004.
   b. The office of the NITC will identify initial information for the web site and present the information to CAP at the September 2004 CAP meeting.
   c. After approval from CAP, a "test" web site will be developed by and hosted at Nebraska On-Line no later than October 15, 2004.
   d. CAP members will test the web site and make suggestions to the NITC staff through November 30, 2004.
   e. Final changes will be made to the web site and the site will be unveiled to the users no later than December 15, 2004.

6) Meet with the Technical Subcommittee of the Nebraska Statewide Telehealth Network to discuss issues related to network administration and management.
   a. Lead Entity: Technical Panel
   b. Timeframe: May 31, 2005
   c. Funding: No funding required for this task

**Nebraska Information Technology Commission
Strategic Initiatives**

Strategic Plan for the
Statewide Synchronous Video Network

Objective

The objective of this initiative is to achieve a statewide synchronous video network capable of enhancing educational opportunities and citizen services through the exchange of interactive video between and among various sectors.

In order to accomplish this, a number of tasks must be completed.

- Identification of a single audio and video standard for low-bandwidth distance learning and videoconferencing;
- Acquisition of upgrade or replacement equipment and/or software that ensures compliance with the audio and video standard;
- Development or purchase of a scheduling system or enterprise resource management program that allows potential users to A) know the location and availability of resources, and B) set up or reserve ad hoc or regularly scheduled events with other entities;
- Development of a network bandwidth management system or network operations center that assures pre-determined qualities of service, depending upon the type of video traffic;
- Development of an event clearinghouse that allows promotion, marketing, and registration for interactive video events;
- Development of training modules for new users;
- Development of a cost and funding algorithm to allow shared use of the statewide backbone for interstate distance education and videoconferencing.

Benefits

Since 1992, various entities within the State of Nebraska have spent an estimated 20 million dollars on interactive video capture and display equipment, fiber connectivity, and engineering design charges to provide for distance learning and videoconferencing. Considered cutting edge technology in the early years of operation, this investment resulted in over 300 high-quality, videoconferencing classrooms using multiple, incompatible video protocols spread over numerous separate political subdivisions. These service regions were established when groups partnered together to set up

interlocal agreements in order to receive grant funds, enter into contracts and hire staff to exchange high school and college classes. Other smaller videoconferencing networks were set up by other state agencies and hospitals but were not interoperable with the school and college sites.

In order for Nebraska to maximize the potential of its investment in interactive videoconferencing and to create unprecedented educational opportunities, all videoconferencing sites in this State must be in compliance with the State video compression standard and stakeholders must agree to work collaboratively to enhance the benefit for all end users.

Current Status

Currently, Nebraska enjoys one of the most robust collections of local connectivity and bandwidth among any of its rural neighbors. This equates to 192 DS-3 (45 megabit per second, JPEG and MPEG2 video) circuits to high schools served by telephone companies and 112 high school sites that are served by cable companies with 100 megabit per second, full duplex, fiber circuits with H.263 video. Only about 10 high schools are left in rural areas of the State without high bandwidth connections, many at their own choosing. Other state agency and telehealth videoconferencing circuits consist of single or double dedicated T-1 (1.55 megabit per second) lines.

Nebraska high school distance learning classrooms are some of the busiest in the country, with each classroom being used about 50% of the school day across the entire system. Taking high school credit courses and higher education dual credit and college credit courses at a distance, students are able to fulfill graduation requirements and expand their high school experiences with opportunities that are unavailable at their local high school. Some high schools permit community and adult education classes in the evening hours.

Distance learning consortia (interlocal agreements between neighboring districts) often are able to share the talents of one qualified instructor across several schools and sections of students each semester.

Unfortunately, due to the high costs of transporting high bandwidth (JPEG) video signals, distance learning consortia have been unable to afford course exchange with consortia in other parts of the State, thus limiting their credit course offerings and educational opportunities.

The original 10-year contracts between the distance learning consortia and the telephone company providers for JPEG video service will begin expiring in the Spring of 2006. With no chance of contract extensions for JPEG video service, the schools will need to upgrade to an H.323 Internet Protocol communication standard, new codecs (Coder-Decoders) to accommodate the H.263/H.264 video standards, and switch/router technology at the school site to manage the resulting data network. The later of the JPEG consortium contracts are not due to expire until 2009 but the industry has chosen to no longer manufacture nor repair JPEG video equipment, thus prompting an early conversion of these contracts to IP video.

Whereas Nebraska's (telco provided) interactive video efforts have been mostly localized with high bandwidth video, most other States have converted or are converting to IP video and have been trying to realize further educational programming through ad hoc enrichment activities and use of Internet2.

The current network will not be able to meet the future distance learning applications and the bandwidth needs for the Internet and Internet2. Therefore it is necessary to convert to the next generation distance learning (data) network.

Future

Nebraska has enormous potential to assemble one of the country's best telecommunications networks for education, health care, and government. The Nebraska Information Technology Commission and its advisory groups have fostered a collaborative environment for participative decision making among several major subsectors. The Collaborative Aggregation Partnership, a team of University of Nebraska, Division of Communications, and Nebraska Educational Telecommunications staff have been successful in negotiating statewide backbone contracts for scalable bandwidth for public entities. Technological developments and breakthroughs in routing technology in the past two years have greatly enhanced the quality of service related to IP-based, H.26X video compression.

The new Statewide Synchronous Video Network design incorporates the requirements established by the Statewide Synchronous Video Network Work Group of the Nebraska Information Technology Commission. This network design has the flexibility to support both proprietary and standard protocols, and allows the school full access to the available bandwidth. The network can grow to meet any bandwidth or application requirements, and has any optical interface available from Ethernet to OC192.

This network design is consistent with the goals of the Nebraska Information Technology Commission and will integrate into Network Nebraska. Most importantly for those who qualify, this network is eligible for E-rate discounts. All consortiums and member schools benefit because this is a plan toward statewide services and interconnectivity. Not only is video bandwidth available, but also data applications such as the Internet and Internet2. Asynchronous distance learning applications such as Blackboard, WebCT or Angel become a reality with the bandwidth that will be made available, and multiple classrooms become much more affordable.

The contracts for the current distance learning networks begin to expire in the next two years. This network is leading edge technology, is of carrier grade quality, and is scalable to meet any growth demands.

The vision of the future statewide synchronous video network includes the umbrella capacity for any interactive video unit to be able to interconnect with any other interactive video unit, regardless of location. The vision of the future also includes assurances for network security and quality of service within a particular sub-network (i.e. telehealth, State Patrol, K-12 distance learning). Most end users are in agreement that the State should purchase or contract for a single software scheduling system that can remotely

turn on a specific video unit, log system usage statistics, allow promotion of ad hoc education events, and secure permission for usage from local site coordinators.

Recommended Actions

(NOTE: These recommendations are still subject to change, pending additional advice from those entities that are participating in this strategic initiative.)

A. Identification of a single audio and video standard for low-bandwidth distance learning and videoconferencing.

Actions include:

1. Approval of the H.263/H.264 video compression protocol and G.722, G.722.1, and G.728 audio compression protocols by the Nebraska Information Technology Commission.
   a. Lead Entity: NITC Technical Panel
   b. Timeframe: September 9, 2004
   c. Funding: No funding required for this task

B. Acquisition of upgrade or replacement equipment and/or software that ensures compliance with the audio and video standard.

Actions include:

1. Development and submission of a Congressional funding request to fund upgrade of classroom and networking resources necessary to bring K-12 and higher education distance learning facilities into compliance.
   a. Lead Entity: NITC Technical Panel's Statewide Synchronous Video Work Group
   b. Timeframe: September 3, 2004
   c. Funding: Actual request estimated at $13 million; no funding required to develop the request.

2. Designation of a fiscal entity to oversee bidding, ordering, delivery and installation of equipment.
   a. Lead Entity: To be named.
   b. Timeframe: March 2005
   c. Funding: No funding required for this task.

3. Equipment RFP, bidding, ordering, delivery and installation of equipment
   a. Lead Entity: To be named
   b. Timeframe: August 2005 - July 2006
   c. Funding: Funding to oversee this task included in Congressional request.

C. Development or purchase of a scheduling system or enterprise resource management program that allows potential users to know the

location and availability of resources, and/or set up or reserve ad hoc or regularly scheduled events with other entities.

Actions include:

1. Research scheduling systems and enterprise resource management programs.
    a. Lead Agency: NITC Technical Panel's Statewide Synchronous Video Work Group
    b. Timeframe: September 2004-December 2004
    c. Funding: No funding required for this task.

2. Purchase or develop a scheduling system and/or enterprise resource management program.
    a. Lead Entity: To be named.
    b. Timeframe: Summer, 2005
    c. Funding: To be determined.

D. Explore options for a network bandwidth management system or network operations center that assures pre-determined qualities of service, depending upon the type of video traffic.

Actions include:

1. Explore options for a network operations center that assures particular qualities of service.
    a. Lead Entity: Network Nebraska (Collaborative Aggregation Partnership)
    b. Timeframe: Ongoing
    c. Funding: Funding to complete this task to be determined.

E. Development of an event clearinghouse that allows promotion, marketing, and registration for interactive video events.

Actions include:

1. Development of a web-based clearinghouse that allows originators to post events and users to register for or view the date, time and frequency of individual events.
    a. Lead Entity: Statewide Synchronous Video Work Group
    b. Timeframe: Fall, 2006
    c. Funding: To be determined.

F. Development of training modules for new users.

Actions include:

1. Development of training modules to accompany equipment orientation.
    a. Lead Entity: NITC Technical Panel's Statewide Synchronous Video Work Group, in cooperation with commercial equipment manufacturer.
    b. Timeframe: June-August, 2006 (Corresponding with equipment deployment)
    c. Funding: To be determined.

G. Development of a cost and funding algorithm to allow shared use of the statewide backbone for interstate distance learning and videoconferencing.

Actions include:

1. Research models from other States' education networks.
    a. Lead Entity: NITC Technical Panel's Statewide Synchronous Video Work Group, in conjunction with Network Nebraska (Collaborative Aggregation Partnership)
    b. Timeframe: Ongoing
    c. Funding: No funding required for this task.

Nebraska Information Technology Commission
Strategic Initiatives

Strategic Plan
Community IT Planning and Development

Objective

As one strategy to remain competitive in the global economy, Nebraska communities can use information technology to enhance economic development opportunities and quality of life. Nebraska businesses can utilize information technology to expand markets, reduce costs, and improve efficiency.

Benefits

Information technology is transforming the economy and society, creating a completely new paradigm.   Businesses are using telecommunications to speed up transactions, reduce costs, and expand their markets.   Consumers are buying books, CDs, food, gifts, and clothing online.   Families are exchanging photos vie e-mail.   Students at all levels are taking courses via distance learning technologies.   Telemedicine is making mental health services and other specialist services available in remote, underserved areas of the state.

A coordinated effort to address the need for information technology training and development for citizens, businesses, communities, and local governments is needed to help Nebraska meet the challenges of the Information Age.   These challenges include:

Encouraging the adoption of technology by citizens. According to a number of indicators and polls, however, Nebraskans are slower to adopt technology than the U.S. as a whole.   In September 2001, approximately 45% of Nebraska households were online. In comparison, approximately 50% of U.S. households were online.   Nearly half (49%) of Nebraska households with children (ages 3-17) had Internet access at home, ranking Nebraska 31 out of the 50 states in 2001.

Rural areas have historically lagged behind urban and suburban areas in Internet use. A study by the Pew Internet & American Life Project found that only 52% of rural residents use the Internet, compared to 67% of urban residents, and 66% of suburban residents. The difference in Internet use among urban areas can be in part explained by the demographic make-up of rural areas.   Rural areas have a higher proportion of older,

less wealthy, and less educated residents than urban and suburban areas. These groups are less likely to be online.

Although Internet use by African Americans and Hispanics is increasing, both African Americans and Hispanics are also less likely to use the Internet than whites. English-speaking Asian-Americans are the most likely to use the Internet.

Women and girls are as likely to use the Internet as men and boys, but are less likely to take advanced computer classes in high school and to major in computer science or engineering in college. The Nebraska Girls and Technology Status Report sponsored by the American Association of University Women (AAUW) of Nebraska in collaboration with the Nebraska Commission on the Status of Women found that although girls and boys enroll in computer introduction and application courses in equal numbers, boys outnumber girls by more than 3 to 1 in most of the more technology-oriented courses: computer languages, computer science and computer-aided drafting. Girls are even outnumbered by more than 2 to 1 in web design and development courses.

Accelerating the deployment of advanced services. In 2003, 86% of the state's population had access to broadband either through cable modem, DSL, or fixed wireless broadband services. These services typically provide speeds of one to two megabits per second.   In four to five years, some experts estimate that broadband with speeds of 25 to 40 megabits per second will be needed. In the future, mobile wireless data networks and Voice Over IP services will become increasingly important.

Providing public access to computers and the Internet.   Most libraries in Nebraska provide public access to computers and the Internet.   However, in some communities access is restricted by the number of computers available and by limited library hours.

Using technology to provide government and community services.   Local governments can use technology to more efficiently and effectively deliver community services.

Expanding educational opportunities.   Distance learning technologies are expanding educational opportunities at all levels.

Improving access to health care through information technology.   Through telehealth technologies, residents of rural areas can have better access to mental health and other specialist services.   Home telehealth is one of the fastest growing applications of telemedicine, but is not yet widely used in Nebraska.

Incorporating technology-related development in to local development plans.
While Nebraska's larger communities are using information technology to enhance economic development opportunities, many of Nebraska's smaller communities are just beginning to realize the importance of information technology to their economic viability.

Current Status

Community information technology development is currently addressed by several organizations including the University of Nebraska, Nebraska Information Technology Commission, the Center for Rural Affairs' REAP program, the AIM Institute, and the Nebraska Department of Economic development.   Some of these efforts are loosely coordinated under the umbrella of Technologies Across Nebraska, a partnership of over 40 organizations led by the University of Nebraska and the Nebraska Information Technology Commission.

- Technologies Across Nebraska, a partnership of over 40 organizations led by the University of Nebraska and the Nebraska Information Technology Commission, has worked with 15 communities or regional groups over the past two years to develop technology plans.   The impact of the IT Planning and Mini Grant program has been significant. Two communities received federal grants totaling over $400,000 to implement their plans.   A new business has started in a third community. Several communities now have broadband services available.   Other communities are focusing on the technology needs of small businesses, offering e-commerce and technology training. One community has developed a video conferencing center available to local businesses and residents.   Efforts are made to connect participating communities with resources offered by Technologies Across Nebraska Partners, including the University of Nebraska Rural Initiative's internship program. Technologies Across Nebraska will expand the program to six additional communities this year.

- Technologies Across Nebraska has developed nationally recognized resources to help communities effectively use technology to enhance economic development, including the Community IT Planning workbook and the Community IT Toolkit. Technologies Across Nebraska's quarterly newsletter, *TANgents*, reaches 1,500 individuals.

- The University of Nebraska Rural Initiative has partnered with Congressman Osborne's office and the J. D. Edwards program to place interns in rural communities. Now in its second year, the program placed 12 interns in rural communities last summer. Many of the interns are helping local businesses and organizations effectively utilize information technology.

- Several entities currently offer e-commerce training. The University of Nebraska's Communities of the Future Team offers e-commerce training in communities. Community colleges and the Center for Rural Affairs' Reap program also offer e-commerce training. Through a federal grant, the AIM Institute is working with businesses in Fremont, Norfolk, and Columbus to develop or enhance Web sites. The Department of Economic Development has begun providing e-commerce training upon request to communities which have participated in the Business Expansion and Retention program.   The Department of Economic Development's new Interasset program promises to provide technical assistance to rural businesses form strategic and growth objectives highlighting technology and international business relationships. The University of Nebraska Rural Initiative, Nebraska Rural Development Commission, and the Nebraska Information Technology Commission

are working together to promote and coordinate e-commerce training across the state.

- University of Nebraska's Communities of the Future Team offers e-government training in communities.   The e-government program provides Internet training to local government officials and helps them understand how e-government can be used to more efficiently and effectively provide services and information to citizens.

- Through funding from the Secretary of State, Nebraska Online is assisting counties in developing Web.   All but twenty-two counties in Nebraska now have Web sites. A number of additional counties are expected to develop Web sites within the next year.

- The Public Service Commission's Nebraska Internet Enhancement fund will provide assistance to communities, in partnership with telecommunications providers, to enhance advanced telecommunications services.

- Introductory computer and Internet training are offered by many entities including community colleges, the University of Nebraska's Communities of the Future Team, and public libraries.

- Public libraries also play an important role in providing public access to computers and the Internet.   The Nebraska Library Commission maintains a database of public access sites in Nebraska available at http://www.nol.org/home/CIO/public_access/.

- The Nebraska Hospital Association is heading up an effort to develop a statewide telehealth network, which will connect all hospitals in Nebraska. Other partners in this effort include the University of Nebraska, the Nebraska Division of Communications, the Nebraska Health and Human Services System, the Office of the Chief Information Officer and the Nebraska Information Technology Commission, Nebraska hospitals, and the Nebraska Public Service Commission.

Future

Technology-related development is a continuous process, with significant progress being made.   In the vision for the future, Nebraska communities will make even more effective use information technology, as evidenced by the following indicators:

- The number of cities and counties providing electronic access to information and services will increase.

- The number of communities developing local technology plans will increase.

- The number of businesses using e-commerce in Nebraska will increase.

- The number of households using the Internet will increase.

- The number of households and businesses subscribing to broadband Internet access will increase.

- All Nebraska hospitals will be connected through a statewide telehealth network.

Recommended Actions

(NOTE: These recommendations are still subject to change, pending additional advice from those entities that are participating in this strategic initiative.)

- **Support community IT development by working with the University of Nebraska and other Technologies Across Nebraska Partners.**
  Actions include:
  1. Work with at least 6 community or regional technology committees to develop IT plans through the IT Planning and Mini Grant program
     a. Lead Entity: Technologies Across Nebraska
     b. Timeframe: September 1, 2004- September 1, 2005
     c. Funding: $20,000 from the NITC Community Technology Fund

  2. Provide continuing support for the 17 community and regional technology committees which have participated in the 2002-2003 and 2003-2004 IT Planning and Mini Grant programs.
     a. Lead Entity: Technologies Across Nebraska
     b. Timeframe: ongoing
     c. Funding: No funding required for this task.

  3. Promote technology-related development through the quarterly newsletter, TANgents.
     a. Lead Entity: Technologies Across Nebraska
     b. Timeframe: fall 2004, winter 2005, spring 2005, summer 2005
     c. Funding: No funding required for this task.

  4. Work with the Nebraska Rural Initiative to identify options for the expanded use of youth to assist in IT development activities.
     a. Lead Entity: Technologies Across Nebraska and Nebraska Rural Initiative
     b. Timeframe: January 31, 2005
     c. Funding: No funding required for this task.

- **Strengthen efforts to coordinate technology-related development programs and to better incorporate technology-related development into traditional economic development efforts.** Technology-related development is just one component of a successful economic development plan. Initial efforts in this area will focus on e-commerce training coordination.

  Actions include:
  1. Complete an inventory of e-commerce training programs, gap analysis and recommendations for coordinating e-commerce training.

    a. Lead Entity: Nebraska Information Technology Commission, Nebraska Rural Development Commission, and Nebraska Rural Initiative
    b. Timeframe: November 1, 2004

2. Develop a handout with tips for choosing a Web designer.
    a. Lead Entity: University of Nebraska Rural Initiative and University of Nebraska Cooperative Extension
    b. Timeframe: November 1, 2004

3. Develop an implementation plan for e-commerce coordination.
    a. Lead Entity: Nebraska Information Technology Commission, Nebraska Rural Development Commission, and Nebraska Rural Initiative
    b. Timeframe: February 1, 2005

- **Request that funding for the Nebraska Information Technology Commission's Community Technology Fund be reinstated.** If fully funded, the Community Technology Fund would provide $200,000 in funding for community technology projects.

Nebraska Information Technology Commission
Strategic Initiatives

Strategic Plan for the
Nebraska eLearning Initiative

Objective

The primary objective of this initiative is to promote the effective and efficient integration of technology into the instructional process and to utilize technology to deliver enhanced educational opportunities to students at all levels throughout Nebraska on an equitable and affordable basis.

This initiative also involves the establishment of a Nebraska eLearning Consortium to organize and facilitate the development and execution of a Pre-Kindergarten-Adult Education statewide eLearning strategy to:

- Connect eLearning innovators and leverage their expertise and experience;
- Build collaborative relationships between K-12 and Higher Ed educators;
- Develop discipline-specific and age-specific instructional design models;
- Encourage the development and sharing of instructional content; and
- Ensure the infrastructure required to support the deployment and ongoing support of eLearning is in place and available.

The eLearning Consortium would also be responsible for providing administrative and technical support to include:

- The negotiation of required hardware and software purchasing and licensing agreements;
- Development and implementation of deployment strategies; and
- Providing hosting, training, and technical support services as necessary.

The primary components of eLearning encompasses:

- Course Management Software. This technology supports the development and delivery of instructional content, assessment and grading, lesson planning, and provides learners with instructional support features to include interactive chat and threaded discussion groups, linkage to reference materials, etc.

- Content Management Software. This technology would serve as the basis for the establishment of a Nebraska eLearning Knowledge Repository to facilitate the sharing of educational content. This Knowledge Repository would provide the ability

to store, organize, classify, categorize, control access to, share, retrieve, and present digital content of all forms to include audio, video, graphical, and textual.

- Infrastructure. This includes the network, organizational, administrative, and support resources required to deploy and support eLearning statewide.

Benefits

Establishing a statewide eLearning strategy will provide students and teachers all over Nebraska access to rich instructional resources that are not currently available.

The benefits of a statewide eLearning system would include:

- The sharing of learning objects and other educational content and reference materials that would significantly enrich and deepen the learning experiences offered to Nebraska students, particularly those in the K-12 sector;
- Greater collaboration among educators at all levels;
- The building of extended educational communities of learning and support for ongoing professional development and lifelong learning opportunities;
- Creation of a dual-use training engine for other state agencies, political subdivisions, and adult continuing education;
- Development of diverse instructional and training modules ranging from the simple (how to operate a piece of machinery) to the complex (a web-based course to achieve technician certification).

Current Status

Higher education institutions have made significant investments and deployments of this technology. Survey data collected in 2002 by the staff of the Nebraska Information Technology Commission revealed that eight of 15 Nebraska independent colleges and universities were using some type of course management software. From the same data, all six community colleges, all three state colleges, and all four campuses of the University of Nebraska system were also using some commercial version of the software, ranging from Blackboard to WebCT to Jones eKnowledge. Course usage by students and faculty involvement has reportedly grown by over 10% per year.

In the 2002 data, K-12 schools were just beginning to explore the software using open source or single-district contracts. As of August 2004, a consortium of ESUs (the Nebraska Web-based Staff Development Affiliated Consortium -- NWSDAC) had contracted with CyberLearning Lab's Angel software to replace their 2003-04 contract with Blackboard. NWSDAC reports 15 of 18 Educational Service Units involved with the NWSDAC purchase agreement.

This report should also mention the early development of Class.com, which has continued to offer eLearning services to the present. Class.com has formed strategic partnerships with the Plano ISD eSchool (Texas), Virtual Greenbush AEA (Kansas), and Westside Virtual High School (Nebraska).

Nationally, 14 states have reported the creation of statewide virtual high schools with 25 more states with some type of statewide eLearning involvement.

Future

The ultimate future state of Nebraska's eLearning initiative is largely unknown. Higher education institutions still have potential for additional software penetration with additional seat licenses and also additional options for portals and enterprise versions.

If higher education growth is any indication, Nebraska K-12 schools are on the edge of a tremendous growth period with eLearning. There is unmet needs in rural areas of the State to achieve educational equity of opportunity and eLearning is one tool to assist. Nebraska's 300+ interactive video, distance learning classrooms could immediately adopt course management software for course organization, electronic assessments, and teacher-student and student-student communications.

Nebraska citizens and students would enjoy a much greater access to more flexible lifelong learning opportunities, should a statewide eLearning strategy be adopted. Additional educational opportunity often results in workforce development and enhanced economic vitality. Nebraska's economic engine will be improved through greater retention of high school and college graduates.

Recommended Actions

(NOTE: These recommendations are still subject to change, pending additional advice from those entities that are participating in this strategic initiative.)

A statewide eLearning Consortium to advance the Nebraska eLearning Initiative and improve coordination between K-12, higher education, and adult/continuing education will be established using the following action steps:

A. Organize a series of October 2004 Planning Workshops to bring together participants who have a stake in improving educational and training opportunities for Nebraska citizens through eLearning.

Actions include:

1. Planning Workshop Products:
    - An assessment of current 2004 Course management tool software usage among higher education and K-12 schools;
    - Synthesis of planning workshop contributions to reach a common vision statement for eLearning in Nebraska;
    - Perform a gap analysis between current usage and the future vision of eLearning in Nebraska.
    a. Lead Entity: Staff of the Nebraska Information Technology Commission, working in concert with the NITC Education Council, and staff of the University of Nebraska Computer Services Network.

b. Timeframe: October 10-29, 2004
c. Funding: Travel expenses of $1500.

B. Develop a design document detailing the technology components, standards, costs and administration of a Nebraska eLearning Knowledge Repository for the sharing of educational content.

Actions include:

1. Development of an eLearning Knowledge Repository design document.
   a. Lead Entity: Staff of the Nebraska Information Technology Commission, working in concert with the NITC Education Council, and staff of the University of Nebraska Computer Services Network.
   b. Timeframe: June 30, 2005
   c. Funding: No funding required for this task.

C. Work with education and staff development professionals to document strategies, techniques and tools used in course management and create a clearinghouse of eLearning best practices and training modules.

Actions include:

1. Creation of a clearinghouse of eLearning best practices and training modules.
   a. Lead Entity: Staff of the Nebraska Information Technology Commission, working in concert with the NITC Education Council, and staff of the University of Nebraska Computer Services Network.
   b. Timeframe: December 31, 2005
   c. Funding: No funding required for this task.

**Nebraska Information Technology Commission
Strategic Initiatives**

Strategic Plan For

Enterprise Architecture for State Government

Objectives

Enterprise Architecture is a structured process for deciding what information technology is needed for the enterprise and how to provide information technology services within the organization.

The objectives of enterprise architecture include:
1. Focusing attention on the strategic use of information technology to support the functions of state government (business needs);
2. Providing quality data to those who need it (data sharing);
3. Achieving compatibility among various systems (interoperability);
4. Improving savings and value from expenditures on information technology (efficiency).

Benefits

State government is complex. Its numerous operational units provide a wide range of products and services. Its many functions require relationships with federal agencies, other state agencies, local governments, and private partners. Authority is fragmented among three branches of government, independent agencies and political subdivisions.

Optimizing investments in information technology requires solutions that transcend organizational and jurisdictional boundaries. Enterprise architecture provides disciplined procedures for incorporating enterprise-wide considerations into decisions regarding information technology.

The purpose of Enterprise Architecture is to meet business needs, enhance data sharing, insure interoperability, and improve efficiency. EA accomplishes these objectives by establishing a governance process for EA decisions, documenting business drivers affecting the enterprise, identifying the principles that should guide IT investments, developing technical standards and guidelines, establishing a means for exceptions, and providing enforcement.

Current Status

Some aspects of Enterprise Architecture are in place. In particular, the NITC has a well-established process for developing, reviewing and adopting technical standards and guidelines. The Technical Panel (http://www.nitc.state.ne.us/tp/) of the NITC has sponsored several workgroups to prepare elements of a technical architecture. This includes accessibility standards and guidelines, a draft e-government architecture document, network architecture, video standards, and security policies and standards. A copy of existing documents is available at: http://www.nitc.state.ne.us/standards/index.html.

Several efforts are also underway that promote integration of information technology systems across the enterprise. These include:
1. Network Nebraska: An initiative sponsored by the NITC for consolidating data and video communications networks across the state.
2. CJIS Advisory Committee: Established by the Nebraska Crime Commission to promote data sharing across all elements of the criminal justice system. (http://www.nol.org/home/crimecom/)
3. GIS Steering Committee: Established by the Legislature to coordinate investments in GIS technology and databases. (http://www.calmit.unl.edu/gis/)
4. Juvenile Data Sharing Study: A joint effort by the State Government Council and the CJIS Advisory Committee to identify the need and opportunity for data sharing among state and local entities providing services to juveniles.
5. Steering Committee on Child Abuse and Neglect Information Exchanges: State and local agencies are developing solutions to improve data sharing relating to child abuse and neglect investigation and prosecution.

In addition, several agencies are making progress in developing enterprise architecture to guide decisions regarding internal IT systems. HHS' NFOCUS system is the product of an enterprise architecture that now encompasses 26 programs, with linkages to several external systems. The Department of Environmental Quality developed an agency-wide view of information requirements as the foundation for future systems development. The Department of Labor recently completed a "Strategic Technology Architecture Roadmap" before embarking on major changes to its applications. The State Patrol is evaluating its applications and technology in order to achieve better integration and reduce support requirements.

Although important, the sum of these activities falls short of being an enterprise architecture for state government.

In December 2003, the State Government Council (SGC) adopted a strategy for Enterprise Architecture, Shared Services and Standardization. As part of this strategy, the State Government Council will serve as a "committee-of-the-whole" to develop the enterprise architecture. The State Government Council looked at several approaches for enterprise architecture. There was consensus to investigate the tools and resources developed by the National Association of State CIOs (NASCIO), because they were designed for state government and reflect the need for a high level perspective, rather than one that is too detailed. There is also the advantage of getting assistance from

staff at NASCIO and working with other states that are using the NASCIO tools and resources.

Future

One of the tools available from NASCIO is a readiness self-assessment and maturity model. Based on answers to the EA Readiness Assessment, Nebraska state government has at least some of its Business and IT goals defined, and the EA Program is in the planning stages. There is some commitment to the EA process by executives, and the State Government Council (SGC) is serving as the impetus for developing an Enterprise Architecture. However, no budget exists for EA Program development.

Based on the NASCIO self-assessment and maturity model, Nebraska must undertake substantial work in eight categories. There are five levels in the maturity model. Only those steps necessary to achieve Level 3 in each category are reported here.

Administration – Governance Roles & Responsibilities. The purpose of architecture governance is to direct or guide architecture initiatives, ensure that organizational performance aligns with the strategic intent of the business, ensure IT resources are used responsibly and Technology Architecture-related risks are managed appropriately.

Current Level Summary – Based on the responses provided in the EA Assessment, the EA maturity level that most closely identifies your organization's current state for EA Administration is Level 2 – Repeatable Program. At Level 2, a need for Architecture "Governance" has been identified. The EA Program has begun to develop clear roles and responsibilities. Governance committees are starting to form.

Next Level Summary – The next level is Level 3 – Well-defined Program. At Level 3, Architecture "Governance" committees are established, and have well-defined roles and responsibilities.   Authority of the governance committees is also aligned to work together smoothly.

Steps for Progressing to Level 3
- Formalize EA Administration roles and responsibilities
- Formally follow EA deliverables through processes to ensure committees are aligned and working smoothly together
- Verify that all responsibilities, aligned to an individual or group, are being done.
- Develop and conduct educational sessions for the EA Blueprint development teams (Domain committees)

Planning – EA program road map and implementation plan. Architecture Planning ensures the program is managed to assure the goals for implementation are realistic and achievable and the program is kept within scope.

Current Level Summary – Based on the responses provided in the EA Assessment, the EA maturity level that most closely identifies your organization's current state for EA

Planning is Level 2 – Repeatable Program. At Level 2, the organization has begun to develop a vision for Enterprise Architecture (EA) and has begun to identify EA tasks and resource requirements. The organization has also decided upon a methodology and begun to develop a plan for their EA Program.

Next Level Summary – The next level is Level 3 - Well-defined Program. At Level 3, EA Program plans are well defined and documented, including governance roles & responsibilities, the architecture lifecycle processes, a structured framework and timeline for developing the EA, and financial & staffing resource requirements. EA activities are also carried out according to the defined plan.

Steps for Progressing to Level 3:
- Create EA Program Plan
- Execute EA activities based on defined EA Program Plan
- Update plans based on changes to any of the plan criteria previously mentioned

Framework – processes and templates used for Enterprise Architecture. Architecture Framework consists of the processes, templates and forms used by those documenting the operations and standards of the organization.

Current Level Summary – Based on the responses provided in the EA Assessment, the EA maturity level that most closely identifies your organization's current state for EA Framework is Level 1 – Informal program. At Level 1, the organization is beginning to understand the need to create processes and templates to capture business drivers and technical standards. However, processes are ad hoc and informal, processes followed may not be consistent.   There is no unified architecture process across technologies and lines of business.

Next Level Summary – The next level is Level 2 - Repeatable Program. At Level 2, the basic EA Program is documented. Processes are planned and tracked. The organization is beginning to reuse methods for capturing critical EA information.

Steps for Progressing to Level 3:
- Document the basic EA Program processes and templates
- Begin to track EA Program plan processes
- Track EA processes, actuals against planned
- Encourage reuse of basic EA Program templates
- Formally document Architecture Lifecycle Processes.
- Formally document EA Program Tools (Architecture Lifecycle Templates, Migration Strategy Templates, Classification Criteria Decision Tools)
- Produce Education Materials for the Architecture Lifecycle Processes and Tools
- Conduct Education Sessions for the Architecture Lifecycle Processes and Tools

Blueprint – collection of the actual standards and specifications. Architecture Blueprint refers to the completed documents that are prepared using the Architecture Framework processes, templates and forms. The Blueprint refers to the documented products and standards, together with their detail, classifications, impact statements, and migration strategies.

Current Level Summary – Based on the responses provided in the EA Assessment, the EA maturity level that most closely identifies your organization's current state for EA Blueprint is Level 0 – No Program. At Level 0, Business functionality is not documented and IT technology standards are not documented.

Next Level Summary – The next level is Level 1 - Informal Program. At Level 1, documentation of business drivers, technical standards, etc. is beginning to happen.

Steps for Progressing to Level 3:
- Research how other organizations capture business drivers and technology standards.
- Informally begin to document Business Drivers
- Informally begin to document Technology Standards
- Identify documented Business Drivers and strategic information
- Identify documented Technology Standards
- Determine ways to capture the various pieces of EA information in a consistent format and storage medium
- Consistently document Technology Standards and Guidelines using the EA Program Tools provided

Communication –education and distribution of EA and Blueprint detail. Communication is the element that ensures standards and processes are established and readily available to team members for reference and use. As an organization changes and programs evolve the continued communication ensures the EA program remains vital and operates optimally.

Current Level Summary – Based on the responses provided in the EA Assessment, the EA maturity level that most closely identifies your organization's current state for EA Communication is Level 0 – No Program. At Level 0, Senior Management and agencies are not aware of what enterprise architecture is, or the benefits.

Next Level Summary – The next level is Level 1 - Informal Program. At Level 1, the need to create greater awareness about EA has been identified.

Steps for Progressing to Level 3:
- Begin to talk to Senior Management groups regarding the benefits of Enterprise Architecture
- Create Enterprise Architecture Marketing Materials
- Conduct an Enterprise Architecture Marketing Campaign to Senior Management and Legislators
- Prepare and conduct workshops on sharing ideas, standards, and technology configuration specifications
- Share EA Blueprint information captured in reusable formats
- Develop a formal Communication process to ensure the EA Program is communicated and known throughout the organization
- Conduct EA Senior EA presentation showing actual results from EA Program
- Develop and conduct training sessions to educate committee members on the EA roles and responsibilities, processes and templates
- EA Blueprint is available to all stakeholders for analysis and review
- EA Variances are communicated out to all stakeholders

Compliance – adherence to published standards, processes and other EA elements, and the processes to document and track variances from those standards. Compliance must be reviewed periodically to be sure the business and IT programs and services are operating effectively.

Current Level Summary – Based on the responses provided in the EA Assessment, the EA maturity level that most closely identifies your organization's current state for EA Compliance is Level 0 – No Program. At Level 0, no compliance process exists within the organization.

Next Level Summary – The next level is Level 1 - Informal Program. At Level 1, the need for compliance to standards has been identified.

Steps for Progressing to Level 3:
- On a "target action" list, identify the need to comply with the developed guidelines, standards and legislation
- Identify the various ways that compliance is currently accomplished within your organization and document them.
- Document a consistent compliance process to ensure that changes in the enterprise are in line with the documented guidelines, standards, and legislation.
- Choose a pilot project to take through the compliance process. Ensure that the compliance process takes into account all of the steps required to ensure compliance and brings benefit to the team seeking information from the EA Program
- Observe the development of a business case to seek a variance from the guidelines, standards, and legislation.
- Document issues that came up regarding the development process and/or difficulties encountered
- Fully integrate the EA compliance process with the other EA Program Architecture Lifecycle Processes to ensure interoperability of the EA Program overall
- To keep the EA Blueprint vital, ensure that the various help requests and variances are tracked and feed into the Architecture Vitality processes
- Use the information documented during the observation of the Business Case development process to further define and improve the process
- Provide a business case template to aid in the development of consistent business cases across the enterprise

Integration – touch-points of management processes to the EA. Integration addresses the ability of the various entities (internal or external to the organization) to coordinate their efforts to the greatest benefit of the organization. This is a key factor, as great efficiencies are gained by identifying similar functions or operations, both inside and outside of an organization.

Current Level Summary – Based on the responses provided in the EA Assessment, the EA maturity level that most closely identifies your organization's current state for EA Integration is Level 1 – Informal program. At Level 1, the need for integration to the EA Program Framework (Architecture Lifecycle Processes) has been identified. The various

touch-points between the Management Processes and the EA Program Framework have been mapped, however, no details exists to how the integration will work. Projects and purchases may be costly because they are done in isolation.

Next Level Summary – The next level is Level 2 - Repeatable Program. At Level 2, the organization has begun to identify common Business and system functions, which allows touch-points to be identified earlier in the project development life cycle.

Steps for Progressing to Level 3:
- Determine the benefits that the EA Program can bring to the other Management Processes
- Meet with the owners/stakeholders of other Management Processes. Talk to them about the benefits that can be received by integrating various processes
- Brainstorm various options for integrating their Management Processes with the EA Program Framework
- Determine next steps to help the integration to move forward
- Document the EA Program integration points:
- The documented integration points should be completed for all of the following Management Processes that exist in your organization, including strategic planning, capital planning, project management, change management, procurement, and budgeting.
- Make Architecture Compliance Review part of the project methodology

Involvement – support of the EA Program throughout the organization. Involvement must be part of an EA Program. Without the support of managers and employees who are expected to utilize and follow the defined process, the program is sure to fail.

Current Level Summary – Based on the responses provided in the EA Assessment, the EA maturity level that most closely identifies your organization's current state for EA Involvement is Level 0 – No Program. At Level 0, there is no program in place for Enterprise Architecture awareness. Several independent groups or individuals will be typically working to solve a single issue.

Next Level Summary – The next level is Level 1 - Informal Program. At Level 1 the organization has identified a need to make staff throughout the enterprise aware of the benefits and concepts of Enterprise Architecture.

Steps for Progressing to Level 3:
- Document the advantages of having Enterprise Architecture that are specific to your organization. If you have EA benefit statements or charters already developed, these can help in documenting the advantages.
- In the document, discuss the concept that all organizations have an architecture, however, having a successful, Enterprise Architecture is a matter of having the details of that Architecture explicitly defined and documented, rather than implicitly done based on everyone's Agencyal inclinations or understanding
- Speak to various management groups throughout the organization about the concepts of EA.
- Set-up web site to increase understanding of EA and solicit involvement
- As EA roles and responsibilities are identified, solicit volunteers and choose individuals to assist in the EA Program.

- Continue to provide the EA Blueprint information to the various organizational groups within your enterprise. Communicate to the members of these groups the benefits of having the EA Blueprint information for the critical decision-making process
- Continue to involve additional organizational individuals/groups in the EA roles and responsibilities. As people get involved they become proponents of the program

Recommended Actions

(NOTE: These recommendations are still subject to change, pending additional advice from those entities that are participating in this strategic initiative.)

The NASCIO methodology recognizes that developing Enterprise Architecture is a gradual, iterative process. Each version of the Enterprise Architecture builds on previous work. This section sets forth the detailed work plan for the next 6 months. Timeframes reflect high-level estimates without perfect knowledge of the tasks to be accomplished or the resources that will be available.

Actions Include:

1. Governance and Planning
    a. Lead Entity: CIO
    b. Tasks and Timeframes:
        i. Prepare draft roles and responsibilities for EA (September 16, 2004)
        ii. Prepare draft EA Program Plan (September 16, 2004)
        iii. Prepare draft changes to SGC Charter, if necessary (October 2004)
        iv. Publish version 1.0 of the EA (January 31, 2004)
    c. Funding: No funding required for this task

2. Compliance Plan
    a. Lead Entity: CIO
    b. Tasks and Timeframes:
        i. Document current compliance process (September 16, 2004)
        ii. Prepare draft of proposed changes to compliance process (October 2004)
        iii. Prepare draft of process and criteria for justifying a variance to the EA (October 31, 2004)
    c. Funding: No funding required for this task

3. Integration Plan
    a. Lead Entity: CIO
    b. Tasks and Timeframes
        i. Prepare draft documentation of relationship of EA to project management (November 30, 2004)
        ii. Prepare draft documentation of relationship of EA to strategic planning and budgeting (December 31, 2004)

      c. Funding: No funding required for this task

4. Technical Architecture Framework
      a. Lead Entity: CIO
      b. Tasks and Timeframes:
           i. Document EA program process and templates (December 31, 2004)
           ii. Document Architecture Lifecycle Process (December 31, 2004)
      c. Funding: No funding required for this task

5. Technical Architecture Blueprint
      a. Lead Entity: CIO
      b. Tasks and Timeframes:
           i. Research and document business drivers (December 31, 2004)
           ii. Research and document existing technical standards (target date?)
      c. Funding: No funding required for this task

6. Enterprise licensing
      a. Lead Entity: Tom Conroy
      b. Tasks and Timeframes:
           i. Solicit enterprise pricing for anti-virus software (August 31, 2004)
           ii. Enter into enterprise contracts with at least three additional vendors by June 30, 2005.
      c. Funding: No funding required for this task

7. Shared services
      a. Lead Entity: TBD
      b. Tasks and Timeframes:
           i. Research opportunities for shared services, including criteria for deciding whether a service should be centralized or distributed (target date?)
           ii. Prepare an inventory of existing shared services (target date?)
      c. Funding: No funding required for this task

Nebraska Information Technology Commission
Strategic Initiatives

Strategic Plan For
E-Government

Objectives

In a memo to all agencies dated November 19, 2003 (http://www.cio.state.ne.us/e-gov/Automation.pdf), the Governor identified four management principles for e-government:

1. It should be easy for citizens and businesses to find information regarding government;
2. The administrative burden of complying with government requirements should be as minimal as possible;
3. Self-service should be an option, if at all feasible; and
4. Government should present an integrated view of government information and services.

E-government is a continuous process of using technology to serve citizens and improve agency operations. Technology creates new opportunities for major change, including self-service, integration of information and services, and elimination of time, distance and availability of staff as constraint to providing information and services. An enterprise approach and cooperation of multiple jurisdictions are critical to achieving the goals of e-government, in order to integrate information and services and allow the easy exchange of information.

Benefits

The primary benefits of e-government are:

1. Improved services for citizens and businesses.
2. Increased efficiency and effectiveness for agencies.

Current Status

Where we are...

Since the adoption of the first *E-government Strategic Plan* in 2000, state agencies have continued to make progress toward the vision of having Nebraska government be open

for business from any place and at any time through the use of e-government. The two major sources of this progress have been, first, from individual and collaborative agency initiatives and second, from enhancements to the state's Web portal, Nebrask@ Online (NOL). The following is a look at where we are in development of e-government services in state government. It is not intended to be a comprehensive list of all efforts but a general overview of the progress made since the first adoption of a strategic plan.

Looking at improvements in the state's Web portal, Nebrask@ Online, is a good starting point for this review because the portal is the front door for e-government in Nebraska. In 2000 the portal was redesigned to better serve citizens and businesses. The redesigned site presents information in categories, which reflected how users would most likely look for information and services. The idea behind the redesign was that users should be able to find the information they were seeking without having to know which specific agency or division of state government was responsible for that information or service. The goal was to get the user to the information they needed within two mouse clicks. The redesigned site was nationally recognized in 2001, 2002, and 2004 as a finalist in the "Best of the Web" competition, meaning the state's Web portal was in the top ten of state Web portals.

Building on the theme of categorizing information by topic, the next major revision to Nebrask@ Online involved creating "sub-portals" or "second-level portals." Each sub-portal provides a specific user group with information and value-added services of interest to that group. Sub-portals have been created for the following areas: business, citizen, education, and state employees.

Nebraska@ Online for Business was the first operational sub-portal, launched in May 2002. The site offers a number of features of value to the business community, two of which are a database of business forms and a customizable portfolio. The database contains information and links to more than 1200 state government forms that are used to regulate or otherwise interact with businesses. This database can be searched in a variety of ways, and can retrieve information without regard for the responsible agency. In this way, the user does not have to be familiar with which agency handles a form in order to obtain the information. An upgrade to Nebrask@ Online for Business and the forms inventory began in August 2004.

The other sub-portals -- Nebrask@ Online for Education, Nebrask@ Online for Citizens, and Nebrask@ Online for State Employees -- each provide the user group with an enhanced presentation and delivery of e-government information and services.

NOL has also implemented a "Payment Portal." This portal provides an enterprise approach to payment processing for e-government services. All online services can use a single payment portal to collect funds associated with the various e-government services provided. The portal will eliminate the need to recreate a payment system for each online application. The payment portal can process credit card, debit card or electronic check payments.

In addition to work on the state portal and sub-portals, NOL has developed and launched several specific e-government applications, including interactive electrical permits; water well registrations, more than 80 online professional license renewals for nine different agencies; and tax filing applications for income, sales and withholding taxes. Work is

underway on a one-stop business registration system that will provide a single Web interface for several agency registration processes.

Since publication of the first e-government strategic plan, state agencies have added considerable content and many interactive services to their websites. A few examples include:

- Game and Parks Commission – Online campground and lodging reservations (http://www.ngpc.state.ne.us/parks/permits/reserve.asp)
- Department of Revenue – Tax Forms and online tax filing options such as Individual Income Tax forms 1040NS, 1040N; Sales and Use Tax Form 10; and the 941N for withholding payments (http://www.revenue.state.ne.us/electron/e-file.htm)
- Depatment of Labor – UIConnect for unemployment insurance taxes (http://www.dol.state.ne.us/)
- Public Employees Retirement System – Access to Pension-Related Information (http://www.npers.ne.gov/home.jsp)
- State Treasurer – Child Support Website (https://www.nebraskachildsupport.state.ne.us/)
- Nebraska Supreme Court – Court Records Retrieval System
- Nebraska Workers' Compensation Court - Claims Administrator's Extranet First Report of Injury Search Application

This background information is intended to show the basic direction of e-government activities since 2000. A more complete listing of e-government services is available at: http://www.state.ne.us/egov.html.

Digital State Survey
One measure of the progress we have made in implementing e-government is to look to national reports on e-government. The Center for Digital Government has conducted a detailed survey of digital government in all 50 states, called the "Digital State Survey."[1] Looking at how Nebraska has scored provides a tool for measuring our progress. However, as with all surveys, there are elements of subjectivity in this survey -- what is deemed an important aspect of e-government for those conducting the survey may not necessarily align with our focus in Nebraska. With that note, here is table showing how Nebraska has scored:

Digital State Survey Results				
Category	2000 Ranking	2001 Ranking	2002 Ranking	2004 Ranking
Electronic Commerce / Business Regulation	28	25	Unranked (>25th)	Not Available
Taxation / Revenue	29	9 (tie)	1 (tied)	Not Available
Law Enforcement / Courts	12	Unranked (> 25th)	Unranked (> 25th)	Not Available
Social Services	9	5 (tie)	7 (tie)	Not Available
Digital Democracy	13	3	17	Not Available
Management / Admin.	10	22	Unranked (>25th)	Not Available
Education	K-12: 31st Higher Ed: 17th	20	14 (tied)	Not Available
GIS / Transportation	(New category in 2001)	Unranked (> 25th)	21 (tied)	Not Available
Aggregate Ranking	14th	17th	Unranked (>25th)	22

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[1] http://www.centerdigitalgov.com/

To move into the top ten, Nebraska must accomplish the following:
- Prepare a comprehensive strategy for online licensing;
- Develop an online business registration system;
- Provide online criminal history background checks;
- Establish a marketing strategy to improve adoption rates;
- Require testing and management tools for accessibility;
- Require online privacy statements;
- Provide an online system where constituents can request services, report problems, complain about services, and complete citizen satisfaction surveys about state services;
- Develop and implement an enterprise architecture for information technology;
- Provide an enterprise approach for knowledge resource management (including content management, business process automation, directory services, registries and repositories, and digital archive), and
- Provide an enterprise approach to security services.

Future

Where we are going...

This plan is the State Government Council's communication of where Nebraska state government needs to direct its efforts to achieve the greatest benefits from e-government. The vision and goals for e-government are:

Vision: The State of Nebraska will be open for business from any place and at any time through the use of e-government.

Goal 1: Government-to-Citizen and Government-to-Business
Anyone needing to do business with state government will be able to go to the state's Web site, easily find the information or service they need, and if they desire, complete all appropriate transactions electronically.

Goal 2: Government-to-Government
State agencies will improve services and increase the efficiency and effectiveness of government operations through collaboration, communication, and data sharing between government agencies at all levels.

Goal 3: Government-to-Employee and Internal Operations
Agencies will examine internal operations to determine cost-effective e-government applications and solutions. The purpose of these efforts is to improve efficiency and effectiveness by replacing manual operations with automated techniques. Automating internal operations is often a prerequisite for improving public access to information and services.

How citizens and businesses use e-government.
These goals are consistent with the expectations of citizens and businesses. A recent survey found that approximately 71 million Americans had sought information from a

government Web site. This same survey also showed that 82% of Internet users "expect" to get the information or service they need from the agency's Web site.[2]

When businesses were surveyed about which activities they would like to perform online, 43% reported they would like to use the Internet to obtain or renew professional licenses and 39% wanted access to one-stop shopping to apply for all new business licenses and permits. Other services sought by business users, as reported by the survey, included: 38% access to criminal history background checks; 36% apply for a business permit; 34% obtain a limited criminal history report. Businesses sited the benefits of participating in e-government as: speed (51%); convenience - no line (43%); and better hours (22%).[3]

Citizens also reported improved interactions with government when using government Internet sites. Overall, 60% of government Web site users say such sites had improved their interaction with at least one level of government, and 45% said it had improved the way they interact with state government.[4]

The following table shows what government site users do at agency Web sites[5]:

What government site users do at agency Web sites *The percentage of those who use government Web sites who have ever done these activities at government sites...*	
Get tourism and recreational information	77%
Do research for work or school	70%
Download government forms	63%
Find out what services a government agency provides	63%
Seek information about a public policy or issue of interest to you	62%
Get advice or information about a health or safety issue	49%
Get information about potential business opportunities relevant to you or your place of employment	34%
Send comments about an issue to a government official	34%
Get information or apply for a government job	24%
Get information about elections, such as where to vote	22%
Get information that helped you decide how to vote in an election	21%
Get information about a lottery	21%
Get information about or apply for government benefits	20%
File your taxes	16%
Renew a driver's license or auto registration	12%
Renew a professional license	7%
Get a fishing, hunting or other recreational license	4%
Pay a fine	2%

Source: Pew Internet & American Life Project Government Web Site Survey, September 5-27, 2001. N=815. Margin of error is ±4%.

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[2] Horrigan, J., *Counting on the Internet*, Pew Internet & American Life Project, http://www.pewinternet.org/, December 29, 2002
[3] *Benchmarking the eGovernment Revolution*, Momentum Research Group of Cunningham Communications (Commissioned by NIC), July 26, 2000.
[4] Larsen, E., *The rise of the e-citizen*, Pew Internet & American Life Project, http://www.pewinternet.org/, April 3, 2002.
[5] Ibid.

Best practices in other states.
As part of the Digital State Survey, the Center for Digital Government also looks at "best practices" in other states. The following is a list of some of these e-government best practices:

URL	Project Title	Category
http://www.michigan.gov/doingbusiness	Michigan Doing Business with the State (e-procurement system)	Architecture
http://www.oit.state.pa.us/oaoit/site/default.asp	Pennsylvania PA-Dynamic Site Framework (web content management tool)	Architecture
http://www.access.wa.gov	Washington Ask George (user friendly search tool)	Architecture
http://www.truckingks.org	Kansas E-Truck Stop (online access for motor carriers)	Business Portal
http://www.choosemaryland.org	Maryland Choosemaryland.org (business portal and site selection tool)	Business Portal
http://www.etides.state.pa.us/	Pennsylvania E-TIDES (common tax filing system for Revenue and Labor)	Business Portal
http://www.paopen4business.state.pa.us/	Pennsylvania Open for Business (online access for businesses)	Business Portal
http://www.townhall.state.va.us	Virginia Regulatory Town Hall (tracking rules and regulations)	Business Portal
http://www.sbe.state.va.us	Virginia Absentee Ballot Tracking	Citizen Portal
http://www.sots.state.ct.us/	Connecticut Campaign Finance Information System (electronic campaign filing system)	Citizens Portal
http://www.cyberdriveIllinois.com	Illinois Online Services for Motorists (central access to all MV-related services)	Citizens Portal
http://www.state.in.us/apps/lsa/session/billwatch/	Indiana BillWatch (bill tracking and e-mail updates)	Citizens Portal
http://legis.state.sd.us/mylrc/index.cfm	South Dakata My Legislative Research (customized bill tracking and e-mail notification)	Citizens Portal
http://www.coloradomentor.org/	Colorado Mentor Program (online resources for university admissions)	Education Portal
http://www.umuc.edu/	University of Maryland University College (online education model)	Education Portal
http://www.gis.state.ar.us/defaultIE.htm	Arkansas GeoStar (Internet-based GIS data clearinghouse)	GIS
http://www.sscgis.state.or.us/	Oregon Geospatial Data Clearinghouse	GIS
http://www.eva.state.va.us/	Virginia eVA (procurement system for state and local government)	Procurement
http://www.wa.gov/dis/academy/index.htm	Washington Digital Government Applications Academy	Training

Recommended Actions

(NOTE: These recommendations are still subject to change, pending additional advice from those entities that are participating in this strategic initiative.)

Goal 1: Government-to-Citizen and Government-to-Business

Citizen Portal Enhancements
The citizen portal, Nebrask@ Online for Citizens (http://www.nebraska.gov/citizen/), was launched in 2003. The following are specific actions and recommendations for value-added enhancements to this portal.

1.1   Work with the Secretary of State's Office to provide enhancements to election related information and services.
    a. Lead Entity: Nebrask@ Online Manager ("NOL") in cooperation with the Secretary of State's Office
    b. Timeframe: TBD
    c. Funding: Secretary of State / NOL

1.2   Work with the Accountability and Disclosure Commission to provide for secure online filings and improved access to information.
        a. Lead Entity: NOL (in cooperation with the Accountability and Disclosure Commission
        b. Timeframe: January 31, 2005
        c. Funding: State Records Board Grant

1.3   Work with the Legislature to provide additional tools to track legislative information. The Nebrask@ Online Manager is developing additional features, including the ability to track multiple bills from one location and the use of e-mail "push" technology.
        a. Lead Entity: NOL (in cooperation with the Legislature Council)
        b. Timeframe: November 1, 2004
        c. Funding: State Records Board Grant

1.4   Work with the Department of Motor Vehicles to provide for online vehicle registration and drivers license renewal. DMV is in the process of implementing two systems -- insured motorists database and digital drivers license system -- which will allow for the future deployment of these online services.
        a. Lead Entity: Department of Motor Vehicles
        b. Timeframe: TBD
        c. Funding: DMV

1.5   Work with the Nebrask@ Online Manager and county officials to provide the means for online payment of property taxes and other local fees.
        a. Lead Entity: NOL (in cooperation with county governments)
        b. Target Completion Date: TBD
        c. Funding: NOL (Reinvested Revenue)

1.6   Prepare a comprehensive strategy for online licensing of regulated professionals.
        a. Lead Entity: Office of the CIO
        b. Target Completion Date: December 31, 2004
        c. Funding: NOL (Reinvested Revenue)

Business Portal Enhancements
The business portal, Nebrask@ Online for Business (http://www.nebraska.gov/business/), was launched in May 2002. The following are specific actions and recommendations for value-added enhancements to this portal.

1.7   Working with the various agencies involved in business registration -- including the Secretary of State, Department of Revenue, and Department of Labor -- create an online system for business registration.
        a. Lead Entity: Office of the CIO
        b. Timeframe: TBD (Pending requirements analysis by NOL)
        c. Funding: NOL (Reinvested Revenue)

1.8   Prepare a report on the barriers and options for providing online access to certain, limited, criminal history information.
        a. Lead Entity: Office of the CIO (in cooperation with the Nebraska State Patrol)
        b. Timeframe: May 31, 2005

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    c. Funding: NOL No funding needed for this analysis

1.9   Develop an online application for use by businesses attempting to find a suitable site for business development.
    a. Lead Entity: Office of the CIO
    b. Timeframe: TBD (Pending requirements analysis by NOL)
    c. Funding: State Records Board Grant or NOL (Reinvested or Enhanced Revenue)

1.10   Improve the business forms database maintained by NOL and enhance the search capabilities.
    a. Lead Entity: NOL and Office of the CIO
    b. Timeframe: October 31, 2004
    c. Funding: State Records Board Grant

Education Portal
The Education Portal (http://www.nebraska.gov/education/) first became available to the general public in February 2003. The following are specific actions and recommendations for value-added enhancements.

1.11   Under sponsorship of the Education Council of the NTIC, The Nebrask@ Online Manager will work with the Education Council educational institutions to provide enhancements to the Education Portal, including but not limited to:
    • Information Technology Training Calendar;
    • Searchable database of educational courses, degrees, and programs;
    • Statewide application for admission to higher education institutions.
    a. Lead Entity: Office of the CIO / Education Council
    b. Timeframe: TBD
    c. Funding: State Records Board Grant

1.12   The Department of Education is developing online teacher/administrator certification.
    a. Lead Entity: Department of Education
    b. Timeframe: November 2004
    c. Funding: NDE

Goal 2: Government-to-Government

2.1   Develop strategies to address the following government-to-government activities:
    • Intergovernmental Cooperation Groups. Epand upon current intergovernmental cooperative efforts like the CJIS Advisory Committee and GIS Steering Committee; and develop new cooperative groups for those agencies that have specific, shared interests.
    • Integration of Government Information and Services. Develop strategies for using Internet technologies to provide integrated access to information and services to citizens, businesses, employees, and other governmental entities.
    • Local Government Portal. Provide a one-stop Web site for information and services used by local governments.

- Forms Automation. Work with state agencies and political subdivisions to identify and prioritize opportunities for automating forms that local government uses to interact with state government.
  a. Lead Entity: State Government Council
  b. Timeframe: July 2005
  c. Funding: None

Goal 3: Government-to-Employee and Internal Operations

3.1   State Employee Portal Enhancements. The State Government Council will identify specific improvements and value-added services to be incorporated into the state employee portal, Nebrask@ Online for State Employees (www.nebraska.gov/employee/).
  a. Lead Entity: State Government Council
  b. Timeframe: July 2005
  c. Funding: None

Other Actions and Recommendations

4.1   Develop a marketing strategy to increase public awareness and the use of e-government services.
  a. Lead Entity: NOL
  b. Timeframe: TBD
  c. Funding: NOL (Reinvested Revenue)

4.2   Prepare draft standards for all agency home pages to include privacy and security statements.
  a. Lead Entity: Webmasters Work Group
  b. Timeframe: December 2004
  c. Funding: None

4.3   The SGC will work with other entities to investigate ways of providing authentication, especially for first time encounters with users.
  a. Lead Entity: Office of the CIO
  b. Timeframe: December 2004
  c. Funding: TBD

**Nebraska Information Technology Commission
Strategic Initiatives**

Strategic Plan For
Security and Business Resumption

Objectives

This initiative will define and clarify policies, standards and guidelines, and responsibilities related to the protection of the state's information technology resources. Information security and business resumption will serve statutory goals pertaining to government operations and public records. These include:

1. Insure continuity of government operations (Article III, Section 29 of the Nebraska Constitution; Nebraska Revised Statutes Sections 28-901 and 84-1201);
2. Protect safety and integrity of public records (Nebraska Revised Sections 28-911, 29-2391, and 84-1201);
3. Prevent unauthorized access to public records (Nebraska Revised Statutes Sections 29-319, 81-1117.02, and 84-712.02);
4. Insure proper use of communications facilities (Nebraska Revised Statutes Section 81-1117.02); and
5. Protect privacy of citizens (Nebraska Revised Statutes Section 84, Article 7).

Information security refers to policies and procedures that are aimed at preventing problems that would threaten the safety and integrity of information resources. Business resumption refer to plans and activities aimed at responding to an event in a manner that mitigates the severity of problems and accelerates recovery.

Benefits

A strategy for security and business resumption of information technology systems is essential for meeting the statutory objectives listed above. In addition, there are several federal laws and regulations regarding privacy and security of information. These include HIPAA (Health Insurance Portability and Accountability Act), IT Requirements for Public Health Preparedness and Response for Bioterrorism (Center for Disease Control), Sarbanes-Oxley Act of 2002, Help America Vote Act of 2002 (HAVA), Graham-Leach-Bliley Act (GLBA), and the Family Education Rights and Privacy Act (FERPA).

Some of the federal laws carry substantial penalties. In particular, HIPAA imposes civil penalties of up to $25,000 per person, per year, per standard as well as criminal penalties from $50,000 and one year in prison to $250,000 and 10 years in prison (when malice, commercial advantage and personal gain are involved).

Security is also important for protecting critical systems that impact large numbers of people in the state. A few examples include:
- Unemployment assistance ($2.2 million paid out per week to 18,000 people)
- Child support ($4.4 million paid per week to 20,000 recipients)
- Medicaid claims (156,000 claims per week; $21.4 million payments per week)
- NFOCUS payments for multiple human services programs ($26 million paid each month for 185,000 cases)
- State accounting and payroll system
- Law enforcement
- Tax collection
- Homeland Security functions

The FBI conducts an annual survey of computer security issues affecting U.S. corporations, government agencies, financial institutions, medical institutions, and universities. The 2004 CSI/FBI Computer Crime and Security Survey included the following findings:
- 79% of survey participants reported one or more security incidents;
- 78% reported virus attacks;
- 59% reported insider abuse of Net access;
- 49% reported laptop/mobile theft;
- 39% reported system penetration;
- 37% reported unauthorized access to information;
- 15% reported abuse of wireless networks;
- 10% reported misuse of public web applications, and
- 7% reported web site defacement.

The 2004 survey is available at: http://i.cmpnet.com/gocsi/db_area/pdfs/fbi/FBI2004.pdf.

An additional justification for attention to computer security issues is the National Strategy to Secure Cyberspace, published by the Department of Homeland Security in February 2003. One of the priorities of the national cyberstrategy is "Securing Governments' Cyberspace." The foundation for the federal government's cybersecurity includes:
- Assigning clear and unambiguous authority and responsibility for security priorities;
- Holding officials accountable for fulfilling those responsibilities, and
- Integrating security requirements into budget and capital planning processes.

The national cyberstrategy encourages state and local governments to "establish IT security programs for their departments and agencies, including awareness, audits, and standards; and to participate in the established ISACs (Information Sharing and Analysis Centers) with similar governments."

Adequate security is also essential to expansion of e-government. Surveys show that concerns about security is one reason that the public is cautious about using on-line services, especially for conducting financial transactions or providing personal information.

Current Status

Every version of the Statewide Technology Plan of the NITC has included one or more action items pertaining to security for information technology systems. Past achievements include:

- Establishing the Security Work Group, with broad representation from state government and education sectors, to provide a forum for sharing information and developing standards and guidelines. Agendas and minutes are located at: http://www.nitc.state.ne.us/tp/workgroups/security/index.htm).
- Adopting a comprehensive set of security policies in January 2001 by the NITC. These policies include: Information Security Management, Access Control, Disaster Recovery, Education, Training and Awareness, Individual Use, Network Security, and Security Breaches and Incident Reporting.
- Publishing three security handbooks tailored to security officers, IS technical staff, and the general user.
- Offering training on the use of the security handbooks.
- Developing detailed information on:
    - Incident Response and Reporting Procedures;
    - Disaster Recovery Planning Procedures;
    - Wireless Local Area Network Guidelines;
    - Remote Access Guidelines.
- Sponsoring a Security Awareness Day (July 15, 2002).

All NITC policies, handbooks, procedures and guidelines are available at: http://www.nitc.state.ne.us/standards/index.html (under Security Architecture).

In 2002, the Nebraska Emergency Management Agency (NEMA) added a provision to the State Emergency Operations Plan that requires "Each state agency and local government (to develop) a continuity of operations plan and a disaster plan for information technology." In 2003, NEMA awarded $75,000 to the Department of Administrative Services (DAS) for a "Continuity of Operations Study". DAS has contracted with a company specializing in developing business continuity plans. The outcome will be a complete business continuity plan for all divisions of DAS. It will also provide a template that can be used for other agencies. By including a 'train-the-trainer' concept as well as involving multiple agencies in the project, DAS intends to encourage development of business continuity plans in all agencies.

The NITC has also funded two security audits. In March 2004, Omnitech conducted a limited security assessment of the state's network. The external vulnerability scan identified a total of 2,720 potential vulnerabilities with the following breakdown: 91 high-risk, 640 medium risk, and 1,989 low risk.   Twelve agencies had one or more high-risk vulnerabilities. Agencies are in the process of evaluating the assessments and what steps they need to take. Not all of the potential vulnerabilities can or should be removed but all of the high and medium risk vulnerabilities will be accounted for by the agency responsible for the host that is vulnerable. In 2003, the results were 3,262 potential vulnerabilities (136 high risk, 1,182 medium risk, and 1,944 low risk). Seventeen agencies last year had one or more high-risk vulnerabilities.

These summary statistics indicate some progress in reducing the number of potential vulnerabilities, but the March 2004 results underscore the need for more attention on securing our information assets.   These potential vulnerabilities may expose state government to the risk of disruption of services, legal liability, and financial loss.

Several agencies have undertaken special projects and initiatives to improve security of information technology systems. These include:
- Department of Administrative Services
  - Implemented layered security and firewall management of the state's network;
  - Developed directory services capability for better authentication and identity management;
  - Updating the disaster recovery plan for Information Management Services Division;
  - Distributing security notices from the Multi-State Information Sharing and Analysis Center to agency security contacts.
- Health and Human Services
  - Designated a security officer for information technology;
  - Implemented HIPAA Privacy and Security regulations;
  - Developing agency security policies and procedures;
- Department of Roads
  - Designated a security officer for information technology;
  - Updating the disaster recovery plan for information technology services;
  - Developing agency security policies and procedures.
- University of Nebraska
  - In collaboration with DAS-IMServices, NU is developing a shared, fast recovery capability, through mutual assistance of physically distant data centers. Fiber optic cable has been installed between the State and University.
  - Hired a University Information Security Officer
  - Work is progressing on the design and implementation of a Directory Service / Identify Management System.
  - Disaster recovery plan is going through major revisions to update and incorporate new options.
  - UN has implemented various firewalls in locations where it is needed.
  - Implemented a University-wide security focus group to share information, patch management, awareness training, incident reporting, and other educational opportunities.
  - University-wide licensing for McAffee Anti-Virus Software
  - Implemented various federally mandated regulations (HIPAA, GLBA, FERPA).
- Multiple Agencies
  - Implementing recommendations stemming from the March 2004 Network Perimeter Security Sweep.

Future

Security is a continuous effort to manage the risk to information systems. The expense of security safeguards must be cost effective and commensurate with the value of the

assets being protected. Security must be balanced against other business needs, such as providing public access or remote access to information.

The previous section demonstrates the progress that is being made. Further improvement in security and disaster recovery is needed in several areas:
- Monitor and reduce the number of vulnerabilities of computer systems;
- Provide better patch management, including enforcement of patch management policies;
- Promote survivability of systems as a security strategy;
- Demonstrate the ability to recovery critical computer systems following a disaster, including table top exercises of disaster recovery plans;
- Improve awareness on the part of users regarding security policies and sound security practices;
- Insure adequate security for wireless systems through encryption capabilities and other means;
- Deploy intrusion detection and protection technologies to protect critical infrastructure;
- Provide redundant services for critical infrastructure such as additional Internet access points;
- Plan for additional infrastructure to extend the distances for shared disaster recovery facilities.

Finding cost effective and workable solutions to these problems is essential to a good security program for state government.

Recommended Actions

(NOTE: These recommendations are still subject to change, pending additional advice from those entities that are participating in this strategic initiative.)

SECURITY

A. Conduct annual independent security audits

In the latest computer crime survey by the FBI, 82 percent of respondents indicated that their organizations conduct security audits. Multiple federal programs require periodic computer security audits, including HIPAA, HAVA, and Bioterrorism grants from the Center for Disease Control. Computer security audits are a widely accepted best practice across the public and private sector.

Actions include:

1. Request funding for the CIO to contract for security audits.
   a. Lead Entity: CIO
   b. Timeframe: September 1, 2004
   c. Funding: No funding required for this task
2. Investigate opportunities for aggregating efforts of several state agencies that face federal requirements for security audits.
   a. Lead Entity: CIO

b. Timeframe: November 1, 2004 (and on-going)
c. Funding: No funding required for this task
3. Prepare RFP and Scope of Work
   a. Lead Entity: CIO (with assistance from Security Work Group)
   b. Timeframe: January 31, 2005
   c. Funding: If technical assistance is required for preparing the RFP, the cost will be paid either from the NITC grant or the budget of the Office of the CIO.
4. Conduct 2005 Security Audit
   a. Lead Entity: CIO
   b. Timeframe: April 30, 2005
   c. Funding: A grant application is pending before the NITC. The CIO is requesting funding for annual security audits as part of the FY2006 / FY2007 budget request.

B. Implement centralized directory services

An analysis of security risks identified the need for an Enterprise Directory that provides identity management, single sign on, and role-based/policy-based authorization. In response to this need, IMServices is now implementing a directory services system that will be available to all agencies. Under the direction of the CIO and the NITC, a Work Group was established to make recommendations regarding business rules, polices and procedures for implementation. The system will provide single (or reduced) sign-on using role based authentication and authorization

Actions include:

1) Establish an authentication standard to be submitted to the NITC to seek approval by the March 2005 meeting
   a) Propose standard to State Government Council
      - Lead Entity: IMServices
      - Timeframe: September 16, 2004 meeting
      - Funding: No funding required for this task
   b) Propose standard to NITC Technical Panel
      - Lead Entity: IMServices
      - Timeframe: December 14, 2004 meeting
      - Funding: No funding required for this task

2) Content Management offerings to customers
   a) Implement the Content Management structure for all agencies -
      - Lead Entity: IMServices
      - Timeframe: March 31, 2005
      - Funding: IMServices

3) Two-factor authentication
   a) Propose standard to NITC Directory Workgroup
      - Lead Entity: IMServices
      - Timeframe: September 30, 2004 meeting
      - Funding: No funding required for this task
   b) Propose standard to SGC
      - Lead Entity: IMServices

- Timeframe: December 2004 meeting
- Funding: No funding required for this task

4) Pilot single sign-on
   a) Provide Web-Based Single sign-on (WSSO) guideline to any client/application that desires it.
      - Lead Entity: IMServices
      - Timeframe: September 30, 2004
      - Funding: IMServices

C. Implement incident reporting requirements

Very few agencies are complying with the NITC's incident reporting requirements. Centralized reporting serves the goal of increasing awareness of vulnerabilities and threats to state government as a whole. In particular, centralized reporting is necessary to discern patterns, identify areas of vulnerability, allocate resources, and develop statewide solutions. Centralized reporting does not substitute for internal reporting to management, reporting to law enforcement, or mobilizing a computer security incident response team (CSiRT). Agencies should develop procedures for internal and external reporting that will meet the needs of centralized reporting with little or no additional work.

Actions include:
1. Review incident reporting procedures to determine need for changes in what is reported and the reporting requirements.
   a. Lead Entity: CIO
   b. Timeframe: December 31, 2004
   c. Funding: No funding required for this task

2. Communicate reporting requirements to agencies.
   a. Lead Entity: CIO
   b. Timeframe: March 31, 2005
   c. Funding: No funding required for this task

D. Network Security and Network Management

DAS Division of Communications (DOC) has made changes to implement a layered approach to network security. DOC and many agencies have focused more attention on network management, including patch management, virus protection, and intrusion detection.

Actions include:
1. Configure all public state IP addresses (164.119) behind the state's firewall complex
   a. Lead Entity: DOC
   b. Timeframe: December 31, 2004
   c. Funding: DOC
2. Implement an intrusion detection and prevention system on the State's Internet connection as a part of a layered defense.
   a. Lead Entity: DOC

b. Timeframe: March 31, 2005
    c. Funding: DOC
3. Investigate and recommend an enterprise solution to ensure that encrypted traffic adheres to State security requirements.
    a. Lead Entity: DOC
    b. Timeframe: March 31, 2005
    c. Funding: Funding not needed.
4. Evaluate and recommend options for providing encryption to clients across the state's Wide Area Network
    a. Lead Entity: DOC
    b. Timeframe: June 30, 2005
    c. Funding: Funding not needed.

BUSINESS RESUMPTION

E. Promote disaster planning for information technology systems, in conjunction with agency business continuity plans

Disaster recovery plans for information technology must be linked to an overall agency business continuity plan. A strategy for security and business resumption must encourage completion of agency business continuity plans in order for disaster recovery plans for information technology to be effective. Because many agencies depend on DAS for networking and computing services, it is essential that DAS develop a disaster recovery plan for its facilities and services.

Actions include:

1. Conduct an "executive overview" briefing (orientation exercise) to state agencies (using either the State Government Council or the Security Work Group as a forum) explaining the progress and current and future activities in the development of disaster recovery plans.
    a. Lead Entity: DAS – IMServices, DAS Division of Communications, and CIO
    b. Timeframe: December 31, 2004
    c. Funding: No funding required for this task

2. Encourage agencies to develop agency business continuity plans and disaster plans for information technology by seeking funding sources, providing training on developing plans, and providing technical assistance. The focus should be at the business level.
    a. Task: Identify funding sources
        (1) Lead Entity: CIO
        (2) Timeframe: November 30, 2004
        (3) Funding: No funding required for this task
    b. Task: Identify next set of agencies for developing business continuity plans
        (1) Lead Entity: DAS Risk Management
        (2) Timeframe: February 1, 2004

(3) Funding: The cost of preparing business continuity plans by agency is itemized in the DAS contract. Sources of funding have not been identified.

3. Identify and develop procedures for common elements that should be addressed in all or most business continuity plans and disaster recovery plans for information technology.
   a. Task: Investigate and communicate the availability of insurance to cover costs relating to replacement, repair and recovery services
      (1) Lead Entity: DAS Risk Management (subject to approval by DAS)
      (2) Timeframe: May 31, 2004
      (3) Funding: No funding required for this task
   b. Task: Develop and communicate policy and procedures for expedited purchasing of goods and services related to a disaster
      (1) Lead Entity: DAS Materiel with DAS IMServices as a critical stakeholder (subject to approval by DAS)
      (2) Timeframe: March 31, 2005
      (3) Funding: No funding required for this task

F. Implement shared disaster recovery facilities

Mission critical systems have three common requirements. Recovery times must be measured in hours, not days or weeks. Recovery facilities should be physically separated so that they will not be affected by a single disaster. There must be staff available to assist with the recovery efforts. Achieving these requirements is very expensive. Sharing disaster recovery facilities, and establishing a collaborative approach to disaster recovery is one strategy for managing costs. DAS IMServices and the University of Nebraska are jointly developing a fast recovery capability using mutual assistance of physically separated data centers

Actions include:

1. Develop a shared recovery capacity serving state government and the University of Nebraska.
   a. Lead Entity: DAS IMServices and NU
   b. Timeframe: ongoing
   c. Funding: The cost and source of funding have not been determined.
2. Conduct a briefing for state agency information technology staff (orientation exercise) describing the disaster recovery activities that will be performed by IMServices and the disaster recovery testing that has been completed.
   a. Lead Entity: DAS IMServices
   b. Timeframe: March 31, 2005
   c. Funding: No funding required for this task.

G. Encourage testing and updating of disaster plans

Testing is the only way to insure that a disaster recovery plan is adequate and the organization is able to implement its plan.

Actions include:

1. Evaluate current status of testing and recommend testing strategies for different kinds of systems
   a. Lead Entity: CIO
   b. Timeframe: June 30, 2005
   c. Funding: No funding required for this task.